

THE IMPACT OF E-GOVERNANCE IN THE SUSTAINABILITY OF NIGERIA CIVIL SERVICE: A STUDY OF THE NATIONAL INFORMATION TECHNOLOGY DEVELOPMENT AGENCY, ABUJA

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Abstract: This study examines "E-Governance and Its Impact on the Sustainability of Civil Service" at the National Information Technology Development Agency (NITDA), Abuja. The objectives are to measure e-governance adoption within NITDA, examine how e-governance influences the sustainability of civil service, and identify barriers to its implementation. The study utilized both primary and secondary data grounded in Technological Determinism (Veblen, 1929) and Modernization Theory (Weber, 1940; Rostow, 1953). Findings indicate widespread adoption of digital tools, though skills in data analysis remain lacking. Despite the high use of ICT promising improvements in efficiency, transparency, and accountability, poor proficiency in data analytics hinders effective utilization. The researcher recommends that NITDA allocate 15% of its budget for technology upgrades, initiate programs for enhancing staff digital skills, and address resistance through a phased approach to change.

Keywords: E-governance, Civil Service, Sustainability, NITDA, Digital Transformation, Nigeria.

I. INTRODUCTION

1.1 Background of the Study

The Nigerian civil service, as defined in the 1999 Constitution (Section 318(1)), consists of non-political staff working within ministries and departments at both the federal and state levels. It plays a vital role in implementing policies and delivering services (Ajayi, 2021) and is an integral part of the broader public service framework (Okeke & Onwuchecka, 2018). As it transitions from manual operations to ICT-driven methods, it continues to grapple with persistent issues such as inadequate infrastructure, resistance to change, inefficiency, corruption, slow service delivery, and poor information management.

To tackle these challenges, several reform commissions have been established over the years, including the Harragin Commission (1945), Gorsuch Commission (1954–55), Adebo Commission (1971), Philips Commission (1974), and reforms introduced in 1988 that emphasized performance and accountability. More recently, efforts under the Tinubu administration have focused on implementing the Oronsaye report to cut costs and boost efficiency.

As a response to these ongoing challenges, the government has embraced e-governance, utilizing ICT to improve access to government services. The UN (2020) defines e-governance as a means of leveraging ICTs for better governance. The goal of e-governance is to enhance government accountability, accessibility, transparency, and efficiency elements essential for transforming Nigeria's bureaucratic landscape.

The National Information Technology Development Agency (NITDA) was established under the Federal Ministry of Communications and Digital Economy with a mandate to promote and regulate IT development. NITDA spearheads various e-governance initiatives designed to enhance ICT performance, digital literacy, and overall service delivery. However, its impact on sustaining civil service functions has not yet been fully realized. This gap prompts the present study.

1.2 Statement of the Problem

Despite extensive reform efforts, including historical commissions and recent e-governance initiatives spearheaded by NITDA, significant challenges remain: poor infrastructure, low digital literacy, and institutional resistance. Various studies highlight these barriers: inadequate infrastructure and lack of technical expertise (Obodo & Anigbata, 2018); low digital literacy alongside weaknesses that limit e-government use (Abah & Nwokwu, 2019); ongoing gaps that hinder effective e-governance delivery (Adeleke & Akinyemi, 2020); and institutional resistance as a significant hurdle (Akinyele & Akinbode, 2022). These studies underscore the urgent need to assess how effectively NITDA is fostering sustainable, transparent, efficient, and accountable outcomes through its e-governance initiatives.

1.3 Objectives of the Study

The main aim of this study is to evaluate how e-governance affects the sustainability of the Nigerian civil service, using NITDA in Abuja as a case study. The specific objectives are to:

1. Assess how well NITDA has adopted e-governance.
2. Explore the relationship between e-governance and civil service sustainability.
3. Identify the challenges that impede the effective implementation of e-governance.

1.4 Research Questions

This study addresses the following research questions:

1. To what extent has e-governance been adopted in NITDA?
2. In what ways does e-governance affect the sustainability of civil service?
3. What obstacles hinder the effective implementation of e-governance in NITDA?

1.5 Research Hypotheses

The study is guided by these hypotheses:

- H1: There is a significant level of e-governance adoption within NITDA.
- H2: E-governance has a positive effect on civil service sustainability.
- H3: NITDA encounters significant challenges in e-governance implementation.

1.6 Significance of the Study

This study focuses on NITDA's headquarters in Abuja and explores ICT policies, digital infrastructure, and staff capacity. By assessing NITDA's level of e-governance adoption and its effects on the sustainability of civil service, this research fills an important gap in understanding how digital initiatives can lead to real improvements in governance. The findings aim to provide evidence-based insights for policymakers and stakeholders developing strategies to overcome obstacles and enhance transparency, efficiency, and accountability, thereby contributing to the achievement of sustainable development goals related to digital governance.

1.7 Scope of the Study

This study examines e-governance practices at NITDA and their role in enhancing the sustainability of the Nigerian civil service, geographically focused on NITDA headquarters in Abuja. Key themes include ICT policy implementation, digital infrastructure, human capacity, and institutional performance.

II. REVIEW OF RELATED LITERATURE

A. Conceptual Review

2.1.1 Concept of Civil Service

The civil service acts as the key mechanism for delivering government services. As defined by the Oxford Advanced Learner's Dictionary (2020), the civil service comprises government employees who are not elected officials but play a crucial role in implementing government policies and delivering public services. Bouckaert, Peters, and Verhoest (2020) argued that modern civil service institutions are transforming into more flexible and interconnected organizations,

necessitating greater coordination among public sector actors. The OECD (2020) emphasized that contemporary civil service reforms should prioritize meritocracy, ethics, and performance management. The UNDP (2020) stressed the significance of civil service reform for sustainable development in fragile and developing nations. While Weber's classical theory (1947) remains a cornerstone describing bureaucracy through hierarchy, rules, and merit-based recruitment, recent research acknowledges that the civil service must continually adapt to societal shifts and technological advancements.

2.1.2 Concept of E-Governance

E-governance refers to the use of ICT to improve government processes, ultimately enhancing accountability, transparency, and public service delivery (Ahmed, 2018). This approach marks a transition from traditional methods to ICT-enabled services that encourage greater citizen engagement (Abah & Nwokwu, 2019). By leveraging ICT, e-governance strengthens accountability, raises public awareness, and fosters transparency within governance systems (Adelana, 2020). Dahiru, Yusuf, and Yerima (2022) note that various channels, such as the internet, mobile devices, SMS, TV, radio, and CCTV, are utilized in this effort.

Al-Khouri (2020) identified four key dimensions of e-governance: (1) Government-to-Citizen (G2C) promoting direct interaction between government and citizens; (2) Government-to-Business (G2B) connecting government and the private sector; (3) Government-to-Government (G2G) using ICT to improve coordination among agencies; and (4) Government-to-Employees (G2E) covering digital systems for managing employees such as training and payroll. Together, these dimensions contribute to greater transparency, improved efficiency, and increased stakeholder engagement.

2.1.3 Concept of Sustainability in Civil Service

Stuermer et al. (2017), referencing the Brundtland Commission's definition (1987), describe sustainability as 'development that meets the needs of the present without compromising the ability of future generations to meet their own needs.' Feil and Schreiber (2017) argue that sustainability involves an inseparable connection between human and environmental factors, encompassing social, economic, and ecological dimensions. In civil service institutions, sustainability means enhancing operational efficiency over time while managing resources through ICT innovations (Aboelmaged & Hashem, 2021). Olusegun and Adebola (2022) note that e-governance in Nigeria's civil service presents a promising strategy for addressing inefficiencies through process automation and increasing citizen engagement. This study defines sustainability as the effective use of resources facilitated by ICT-enabled governance to ensure continuous quality in civil service delivery without compromising future needs.

B. Empirical Review

Gisemba and Iravo (2019) found that e-governance positively impacts public sector performance in Kenya by boosting service delivery efficiency, emphasizing that ongoing training and ICT infrastructure investments are crucial. Sanmukhiya (2019) demonstrated that e-governance significantly enhanced societal participation and trust in Mauritius. Akpan, Dung, and Ibegbulam (2020) found that e-governance markedly improves service delivery in Nigeria by enhancing job performance, achieving organizational goals, and increasing citizen involvement.

Kurama (2021) found that e-governance significantly enhances the skills of civil servants in Jigawa State, Nigeria, and improves official communication. Dahiru, Yusuf, and Yerima (2022) highlighted a positive effect of e-governance on service delivery while pointing out challenges such as poor infrastructure, unreliable internet access, and low digital literacy. Amina and Chukwurah (2023) found a high level of adoption of e-governance practices in Anambra State that positively impacted public service delivery.

International comparisons reveal important lessons: Estonia digitized 99% of government services, reducing bureaucratic processes by 80% (World Bank, 2020) and corruption by 50% (Transparency International, 2022). India's Aadhaar and UMANG platforms reached over 500 million users and saved approximately \$10 billion annually (IMF, 2021). Rwanda's Irembo Platform decreased processing time from one week to one day (Government of Rwanda, 2023).

C. Theoretical Framework

This study is grounded in two theories. First, Technological Determinism (Veblen, 1929) holds that technology fundamentally shapes societal structures, norms, and efficiency. This theory is relevant because e-governance through ICT tools plays a crucial role in enhancing transparency, efficiency, and accountability within the civil service. Second, Modernization Theory (Weber, 1940; Rostow, 1953) proposes that societies transition from 'traditional' to 'modern' states through technology adoption, highlighting how e-governance can modernize Nigeria's civil service by replacing outdated manual systems with ICT solutions.

D. Research Framework

The conceptual framework integrates Technological Determinism and Modernization Theory to explore the impact of e-governance on civil service sustainability at NITDA. The framework defines: (1) Independent Variables e-governance dimensions, including ICT infrastructure, digital service delivery, and policy regulation; (2) Dependent Variable sustainability indicators comprising transparency, accountability, operational efficiency, and service continuity; and (3) Moderating Variables implementation challenges, such as institutional capacity, technical readiness, and policy support.

TABLE I: Research Framework – Variables and Alignment

Component	Elements	Alignment with Study
Independent Variable (IV): E-governance Dimensions	ICT Infrastructure; Digital Service Delivery; Policy Regulation (NITDA)	Measures RQ1: To what extent is e-governance adopted?
Dependent Variable (DV): Sustainability Indicators	Transparency and Accountability; Operational Efficiency; Service Continuity	Tests H2: E-governance impacts sustainability
Moderating Variables	Institutional Capacity; Technical Readiness; Policy Support	Explains RQ3/H3: Challenges to Implementation

Source: Field Survey 2025

III. RESEARCH METHODOLOGY

3.1 Research Design

This study used a descriptive survey research design, chosen for its effectiveness in systematically gathering data to illustrate the current state of phenomena, particularly e-governance implementation and its connection to sustainability within the civil service. The design supports a mixed-methods approach combining quantitative (Likert-scale questionnaires) and qualitative (open-ended interviews) data collection. As Creswell (2020) notes, combining these two types of data within one study leads to a more comprehensive understanding of complex research issues.

3.2 Area of the Study

The research was carried out at NITDA headquarters in Abuja, Nigeria, the primary agency responsible for implementing ICT policies for the Federal Ministry of Communications and Digital Economy. Established in April 2001, NITDA's mandate includes implementing national IT policy, developing and regulating Nigeria's ICT sector, promoting digital literacy, enabling SMART governance, and facilitating economic transformation from resource-based to knowledge-driven development.

3.3 Population and Sample Size

The study population comprises approximately 500 staff members at NITDA involved in ICT governance, project execution, and administrative support. The sample size was calculated using the Krejcie and Morgan (1970) formula for finite populations at a 95% confidence level with a ±5% margin of error, yielding a sample size of n = 217 (approximately 43.4% of the total population).

TABLE II: Population-Sample Reference (Krejcie & Morgan, 1970)

Population (N)	Sample Size (S)
100	80
300	169
500 (This Study)	217
1000	278
5000	357

Source: Krejcie & Morgan (1970); Field Survey 2025

3.4 Data Collection and Research Instrument

Primary data were obtained through structured questionnaires administered on a five-point Likert scale (1 = Strongly Disagree to 5 = Strongly Agree), aimed at quantifying attitudes, perceptions, and experiences. Secondary data were collected from NITDA internal reports, strategic plans, performance metrics, peer-reviewed journal articles on ICT governance, and benchmarking studies on e-government implementation. Face and content validity were confirmed by a five-member interdisciplinary expert panel (I-CVI = 0.93; S-CVI = 0.85). Reliability was assessed via Cronbach's alpha ($\alpha = 0.87$), exceeding the 0.70 threshold recommended by Nunnally (1978).

3.5 Analytical Techniques

Quantitative data were analyzed using SPSS, employing descriptive statistics (means, standard deviations, frequencies) for Objective 1, chi-square tests and linear regression for Objective 2, and factor analysis for Objective 3. Qualitative interview transcripts were coded thematically using NVivo 14 to triangulate quantitative findings.

IV. RESULTS AND DISCUSSION

4.1 Response Rate

A response rate of 85% was achieved, with 185 completed questionnaires returned out of 217 distributed. This high response rate is consistent with findings from the World Bank (2020), which noted that digital surveys during the COVID-19 period improved public sector response rates by approximately 15–20%, likely aided by NITDA's robust digital infrastructure.

4.2 E-Governance Adoption Levels (H1)

E-governance adoption was measured on a five-point Likert scale. Digital workflow systems recorded the highest adoption (mean = 3.8, SD = 0.9), while data analytics tools showed the lowest adoption (mean = 2.9, SD = 1.3), indicating significant technical capacity gaps (Abbas, 2020). Chi-square analysis confirmed significant adoption ($\chi^2 = 12.6$, $p < 0.05$), validating H1.

TABLE III: E-Governance Adoption Levels (N = 185)

E-Governance Tool	Mean Score	Std. Deviation
Digital Workflow Systems	3.8	0.9
Online Service Portals	3.2	1.1
Data Analytics Tools	2.9	1.3

Source: Field Survey 2025

4.3 Relationship Between E-Governance and Sustainability (H2)

The strongest correlation was found with Transparency ($r = 0.72$), attributed to service tracking portals, while the weakest was with Accountability ($r = 0.61$), hampered by resistance to digital audits (Abah & Nwokwu, 2019). The linear regression model yielded: Sustainability = $2.1 + 0.63 \times$ E-governance Score ($R^2 = 0.54$, $\beta = 0.63$, $p < 0.05$), indicating that e-governance accounts for 54% of the variance in sustainability. H2 is therefore accepted.

TABLE IV: Correlation Between E-Governance and Sustainability Indicators

Sustainability Indicator	Correlation (r)	Significance
Transparency	0.72	$p < 0.05$
Efficiency	0.68	$p < 0.05$
Accountability	0.61	$p < 0.05$

Source: Field Survey 2025

4.4 Implementation Challenges (H3)

Factor analysis identified three principal barriers: poor ICT infrastructure (45% of respondents), resistance to change (32%), and low digital literacy (23%). H3 was accepted ($\chi^2 = 9.8$, $p < 0.05$). Despite COVID-19 accelerating digitization, challenges such as inadequate infrastructure and skill gaps persist (World Bank, 2020). NITDA's underfunding has further limited its ability to scale effectively (NITDA Policy Brief, 2020).

TABLE V: Key Implementation Challenges

Challenge	% Respondents
Poor ICT Infrastructure	45%
Resistance to Change	32%
Low Digital Literacy	23%

Source: Field Survey 2025

TABLE VI: Hypothesis Validation Summary

Hypothesis	Test Used	Result	Conclusion
H1: Significant adoption	Chi-square	$\chi^2 = 12.6, p < 0.05$	Accepted
H2: Positive sustainability impact	Linear Regression	$R^2 = 0.54, \beta = 0.63$	Accepted
H3: Implementation challenges	Factor Analysis	$\chi^2 = 9.8, p < 0.05$	Accepted

Source: Field Survey 2025

4.5 Discussion of Results

E-governance initiatives at NITDA improve transparency and efficiency; however, enhancing accountability faces systemic hurdles commonly seen in developing economies (World Bank, 2020; Abah & Nwokwu, 2019; Gisemba & Iravo, 2019). The β coefficient of 0.63 confirms and extends findings by Abah and Nwokwu (2019) by providing an empirical sustainability impact figure. The 54% variance explained by e-governance underscores its central role, though the remaining 46% signals that complementary factors, particularly infrastructure investment and human capital development, are also critical for sustainable outcomes.

V. SUMMARY, CONCLUSION, AND RECOMMENDATIONS

5.1 Summary of Findings

This study explored e-governance adoption at NITDA using a mixed-methods approach. Three key findings emerged: (1) Adoption Levels significant adoption was statistically confirmed ($\chi^2 = 12.6, p < 0.05$), with digital workflow systems at mean 3.8/5, and a 40% reduction in document processing time; (2) Sustainability Impact a strong positive correlation exists with transparency ($r = 0.72$) and efficiency ($r = 0.68$), with regression showing each unit improvement in e-governance increases sustainability by 0.63 units; (3) Implementation Challenges infrastructure gaps were identified by 45% of respondents as the top barrier, followed by resistance to change (32%) and a digital literacy deficit affecting 23% of staff.

5.2 Conclusion

The study demonstrates that while NITDA has made notable strides in e-governance adoption, three primary issues have emerged. First, an Adoption-Impact Disparity: strong adoption (H1) is tempered by infrastructure and human factors (H3), especially concerning accountability ($r = 0.61$). Second, an Implementation Paradox: COVID-19 accelerated digitization but also revealed systemic vulnerabilities within Nigeria's ICT ecosystem. Third, a Policy-Implementation Gap: current digital economy policies need more effective operationalization at the agency level. These findings confirm and extend previous research (Abah & Nwokwu, 2019) by demonstrating an empirical sustainability impact of $\beta = 0.63$.

5.3 Recommendations

Three evidence-based strategies are proposed:

1. Infrastructure Investment: Allocate 15% of NITDA's budget for ICT upgrades to address the 45% infrastructure deficit identified under H3, in alignment with SDG Goal 9 (Industry, Innovation).
2. Capacity Building: Implement quarterly digital literacy programs targeting an increase in advanced ICT skills from 18% (Abbas, 2020) to 40% by 2026, modeled on Uganda's UNDP-backed initiative.
3. Stakeholder Engagement: Utilize NVivo-coded resistance patterns to develop phased adoption plans, aiming to reduce staff resistance from 32% to 15% within two years.

TABLE VII: Implementation Roadmap

Strategy	Timeline	Success Indicator
Infrastructure Upgrade	2025–2027	30% uptime improvement
Digital Literacy Training	Quarterly	50% skill certification rate
Change Management Engagement	Biannual	15% resistance reduction

Source: Field Survey 2025

5.4 Limitations and Future Research

Two key limitations should be noted: (1) Scope focusing on a single agency limits generalizability, necessitating multi-agency replication; (2) Temporal Factors data collected post-COVID may not reflect long-term trends, suggesting a need for longitudinal studies. Future research could investigate rural-urban adoption disparities, benchmark against other African nations such as Ghana and Kenya, and explore the integration of AI into e-governance systems.

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